

1 UNITED STATES DISTRICT COURT  
2 DISTRICT OF NEVADA

3 HEATH VINCENT FULKERSON,

4 Plaintiff,

5 v.

6 calPERS, et al.,

7 Defendants.  
8

3:20-cv-00251-MMD-CLB

**REPORT AND RECOMMENDATION**  
**OF U.S. MAGISTRATE JUDGE<sup>1</sup>**

9 Before the court is Plaintiff Heath Fulkerson's ("Fulkerson"), application to proceed *in*  
10 *forma pauperis* (ECF No. 1), his motion to submit amended complaint (ECF No. 4), and his  
11 proposed amended complaint (ECF No. 4-1). For the reasons stated below, the court  
12 recommends that Fulkerson's *in forma pauperis* application (ECF No. 1) be granted, his  
13 motion to submit an amended complaint (ECF No. 4) be granted, and his amended  
14 complaint (ECF No. 4-1) be dismissed, without prejudice.

15 **I. IN FORMA PAUPERIS APPLICATION**

16 A person may be granted permission to proceed *in forma pauperis* ("IFP") if the  
17 person "submits an affidavit that includes a statement of all assets such [person] possesses  
18 [and] that the person is unable to pay such fees or give security therefore. Such affidavit  
19 shall state the nature of the action, defense or appeal and affiant's belief that the person is  
20 entitled to redress." 28 U.S.C. § 1915(a)(1); *Lopez v. Smith*, 203 F.3d 1122, 1129 (9th Cir.  
21 2000) (en banc) (stating 28 U.S.C. § 1915 applies to all actions filed IFP, not just prisoner  
22 actions).

23 The Local Rules of Practice for the District of Nevada provide: "Any person who is  
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26 <sup>1</sup> This Report and Recommendation is made to the Honorable Miranda M. Du, United  
27 States District Judge. The action was referred to the undersigned Magistrate Judge pursuant  
to 28 U.S.C. § 636(b)(1)(B) and LR IB 1-4.

1 unable to prepay the fees in a civil case may apply to the court for authority to proceed [IFP].  
 2 The application must be made on the form provided by the court and must include a financial  
 3 affidavit disclosing the applicant's income, assets, expenses, and liabilities." LSR 1-1.

4 "[T]he supporting affidavit [must] state the facts as to [the] affiant's poverty with some  
 5 particularity, definiteness and certainty." *U.S. v. McQuade*, 647 F.2d 938, 940 (9th Cir.  
 6 1981) (quotation marks and citation omitted). A litigant need not "be absolutely destitute to  
 7 enjoy the benefits of the statute." *Adkins v. E.I. Du Pont de Nemours & Co.*, 335 U.S. 331,  
 8 339 (1948).

9 A review of the application to proceed IFP reveals Fulkerson cannot pay the filing fee;  
 10 therefore, the court recommends that the application (ECF No. 1) be granted.

## 11 **II. SCREENING STANDARD**

12 Prior to ordering service on any defendant, the Court is required to screen an *in forma*  
 13 *pauperis* complaint to determine whether dismissal is appropriate under certain  
 14 circumstances. *See Lopez*, 203 F.3d at 1126 (noting the *in forma pauperis* statute at 28  
 15 U.S.C. § 1915(e)(2) requires a district court to dismiss an *in forma pauperis* complaint for  
 16 the enumerated reasons). Such screening is required before a litigation proceeding *in forma*  
 17 *pauperis* may proceed to serve a pleading. *Glick v. Edwards*, 803 F.3d 505, 507 (9th Cir.  
 18 2015).

19 "[T]he court shall dismiss the case at any time if the court determines that – (A) the  
 20 allegations of poverty is untrue; or (B) the action or appeal – (i) is frivolous or malicious; (ii)  
 21 fails to state a claim upon which relief may be granted; or (iii) seeks monetary relief against  
 22 a defendant who is immune from such relief." 28 U.S.C. § 1915(e)(2)(A), (B)(i)-(iii).

23 Dismissal of a complaint for failure to state a claim upon which relief may be granted  
 24 is provided for in Federal Rule of Civil Procedure 12(b)(6), and 28 U.S.C. § 1915(e)(2)(B)(ii)  
 25 tracks that language. When reviewing the adequacy of a complaint under this statute, the  
 26 court applies the same standard as is applied under Rule 12(b)(6). *See, e.g., Watison v.*  
 27 *Carter*, 668 F.3d 1108, 1112 (9th Cir. 2012) ("The standard for determining whether a

1 plaintiff has failed to state a claim upon which relief can be granted under § 1915(e)(2)(B)(ii)  
 2 is the same as the Federal Rule of Civil Procedure 12(b)(6) standard for failure to state a  
 3 claim.”). Review under Rule 12(b)(6) is essentially a ruling on a question of law. See  
 4 *Chappel v. Lab. Corp. of America*, 232 F.3d 719, 723 (9th Cir. 2000) (citation omitted).

5 The Court must accept as true the allegations, construe the pleadings in the light  
 6 most favorable to the plaintiff, and resolve all doubts in the plaintiff’s favor. *Jenkins v.*  
 7 *McKeithen*, 395 U.S. 411, 421 (1969) (citations omitted). Allegations in pro se complaints  
 8 are “held to less stringent standards than formal pleadings drafted by lawyers[.]” *Hughes v.*  
 9 *Rowe*, 449 U.S. 5, 9 (1980) (internal quotations marks and citation omitted).

10 A complaint must contain more than a “formulaic recitation of the elements of a cause  
 11 of actions,” it must contain factual allegations sufficient to “raise a right to relief above the  
 12 speculative level.” *Bell Atlantic Corp. v. Twombly*, 550 U.S. 544, 555 (2007). “The pleading  
 13 must contain something more. . . than. . . a statement of facts that merely creates a suspicion  
 14 [of] a legally cognizable right of action.” *Id.* (citation and quotation marks omitted). At a  
 15 minimum, a plaintiff should include “enough facts to state a claim to relief that is plausible  
 16 on its face.” *Id.* at 570; see also *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009).

17 A dismissal should not be without leave to amend unless it is clear from the face of  
 18 the complaint the action is frivolous and could not be amended to state a federal claim, or  
 19 the district court lacks subject matter jurisdiction over the action. See *Cato v. United States*,  
 20 70 F.3d 1103, 1106 (9th Cir. 1995); *O’Loughlin v. Doe*, 920 F.2d 614, 616 (9th Cir. 1990).

### 21 **III. SCREENING OF COMPLAINT**

22 In his amended complaint, Fulkerson sues Defendants calPERS, California  
 23 Correctional Peace Officers Association, and California Government Operations Agency  
 24 under 28 U.S.C. § 1332 for a purported contract dispute related to his deceased father’s  
 25 retirement benefits through calPERS for his work as a peace officer in the state of California.  
 26 (See ECF No. 4-1 at 1-2.) Fulkerson seeks payment of his deceased father’s “survivor  
 27 benefits,” payment of the proceeds of two life insurance policies, and compensatory

1 damages in excess of \$1,000,000. (*Id.* at 2.)

2 The federal venue statute requires that a civil action be brought in (1) a judicial district  
3 in which any defendant resides, if all defendants reside in the same state where the district  
4 is located; (2) a judicial district in which a substantial part of the events or omissions giving  
5 rise to the claim occurred, or a substantial part of property that is the subject of the action is  
6 situated; or (3) a judicial district in which any defendant is subject to personal jurisdiction at  
7 the time the action is commenced, if there is no district in which the action may otherwise  
8 be brought. 28 U.S.C. § 1391(b). Under 28 U.S.C. § 1406(a), the court shall dismiss or  
9 transfer an action laying venue in the wrong district. See *Au-Yang v. Citibank, N.A.*, 872  
10 F.2d 426 (9th Cir. 1989) (holding that the selection between options of dismissal and transfer  
11 for improper venue is a matter of discretion).

12 Fulkerson's allegations seem to relate to a dispute with calPERS over the distribution  
13 of his deceased father's retirement account and life insurance proceeds. There is no  
14 indication that any of the individual defendants reside in the District of Nevada. Instead,  
15 each of the named defendants appear to reside in Sacramento, California. (ECF No. 4 at  
16 2.)

17 Fulkerson has not alleged that any defendant resides in the District of Nevada, that  
18 any of the events giving rise to the action transpired here, and he has not otherwise alleged  
19 any connection to this District. Therefore, it appears the court lacks personal jurisdiction  
20 over the defendants and venue is improper in this district. Therefore, this action should be  
21 dismissed, without prejudice, only to the extent Fulkerson may file a complaint stating  
22 plausible claims for relief in the correct court.

#### 23 **IV. CONCLUSION**

24 For the reasons articulated above, the court recommends that Fulkerson's *in forma*  
25 *pauperis* application (ECF No. 1) be granted, his motion to submit amended complaint (ECF  
26 No. 4) be granted, and that his amended complaint (ECF No. 4-1) be dismissed, without  
27 prejudice on a lack of personal jurisdiction and improper venue.

1 The parties are advised:

2 1. Pursuant to 28 U.S.C. § 636(b)(1)(c) and Rule IB 3-2 of the Local Rules of  
3 Practice, the parties may file specific written objections to this Report and Recommendation  
4 within fourteen days of receipt. These objections should be entitled "Objections to  
5 Magistrate Judge's Report and Recommendation" and should be accompanied by points  
6 and authorities for consideration by the District Court.

7 2. This Report and Recommendation is not an appealable order and any notice  
8 of appeal pursuant to Fed. R. App. P. 4(a)(1) should not be filed until entry of the District  
9 Court's judgment.

10 **V. RECOMMENDATION**

11 **IT IS THEREFORE RECOMMENDED** that Fulkerson's application to proceed *in*  
12 *forma pauperis* (ECF No. 1) be **GRANTED**;

13 **IT IS FURTHER RECOMMENDED** that Fulkerson's motion to submit amended  
14 complaint (ECF No. 4) be **GRANTED**;

15 **IT IS FURTHER RECOMMENDED** that the Clerk **FILE** the amended complaint (ECF  
16 No. 4-1);

17 **IT IS FURTHER RECOMMENDED** that Fulkerson's amended complaint (ECF No. 4-  
18 1) be **DISMISSED, WITHOUT PREJUDICE**, to the extent Fulkerson can assert plausible  
19 claims for relief in the correct court; and

20 **IT IS FURTHER RECOMMENDED** that this action be **CLOSED** and that judgment  
21 be entered accordingly.

22  
23 **DATED:** July 13, 2020.

24   
25 **UNITED STATES MAGISTRATE JUDGE**  
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